

Central Intelligence Agency
Washington, D.C. 20505

16 December 1986

Executive Director

NOTE FOR: CI Staff

ATTENTION:

C/CI/P

FROM:

EA/ExDir

SUBJECT: Terms of Reference for 1987
National Assessment of the
Hostile Intelligence Threat
and US Countermeasures

The attached is forwarded to you
for action and appropriate followup.

TRANSMITTAL SLIP

DATE

16 DEC 1986

TO:

C/Policy Branch/PPS/OS

cc: C/Policy Branch/PPS/OS
NIO/FDIA

FROM:

EA/ExDir

ROOM NO.

BUILDING

EXTENSION

FORM NO.
FEB 55 241REPLACES FORM 36-8
WHICH MAY BE USED.

(47)

~~SECRET~~

The Director of Central Intelligence

Washington, D.C. 20505

Intelligence Community Staff

DCI/ICS-86-0972
11 December 1986

MEMORANDUM FOR: Distribution

FROM:

Director, Community Counterintelligence
and Security Countermeasures Staff

25X1

SUBJECT:

Terms of Reference for 1987 National Assessment of the
Hostile Intelligence Threat and US Countermeasures

25X1

REFERENCE

Hostile Intelligence Services Threat and United States
Countermeasures dated September 1986 25X1
25X1

1. The referenced study is the most recent in a series of annual assessments prepared in response to National Security Decision Directive 2 dated 12 January 1982. The assessments enable the National Security Council and the President to view the hostile intelligence threat broadly, especially the interaction of different hostile collection systems, and to develop and maintain an integrated counterintelligence and security countermeasures program.

25X1

2. It is time now to initiate the process for producing the next national assessment. Attached are the draft terms of reference (TOR) and the proposed publication schedule for the 1987 version. Please review them and furnish comments to my office during the month of December. We would also appreciate your naming a point of contact to participate in a meeting on the draft TOR which we have scheduled for 1400 on 6 January 1987 in Room 1036 Ames Building, Rosslyn, Virginia.

25X1

3. We have chosen a later cut-off date for this year's contributions to keep the information base for the final published assessment as current as possible. We would appreciate receiving portions of contributions which are not particularly time sensitive in advance of the cut-off date if at all possible. They can be updated in the drafting process, and early receipt will help us to keep to the publication schedule.

25X1

25X1

25X1

~~SECRET~~

4. Please address questions concerning the TOR to [redacted] or [redacted] of my staff. They can be reached as follows: [redacted]

25X1
25X1
25X1

secure. Please furnish the names of your point of contact and meeting attendee(s) to [redacted]

25X1

[redacted] clearances should be passed to [redacted] via the CIA Compartmented Information Branch, [redacted]

25X1
25X1

Attachment:
a/s

Distribution:

The Honorable William H. Webster
Director, Federal Bureau of Investigation
Room 7176 FBI Headquarters

The Honorable Donald C. Latham
Assistant Secretary of Defense (C³I)
Room 3E172 Pentagon

Mr. Craig Alderman, Jr.
Deputy Under Secretary of Defense for Policy
Room 2E812 Pentagon

Lieutenant General Richard A. Burpee, USAF
Director J-3 (Operations)
Joint Chiefs of Staff
Room 2D874 Pentagon

Lieutenant General William E. Odom, USA
Director, National Security Agency
Room 9A192 National Security Agency

Lieutenant General Leonard H. Perroots, USAF
Director, Defense Intelligence Agency
Room 3E258 Pentagon

Lieutenant General Sidney T. Weinstein, USA
Assistant Chief of Staff for Intelligence
Department of the Army
Room 2E466 Pentagon

Rear Admiral W. O. Studeman, USN
Director of Naval Intelligence
Room 5C572 Pentagon

Brigadier General Richard S. Beyea, Jr., USAF
Commander, Air Force Office of Special Investigations
Building 626, Bolling Air Force Base

Colonel Walter J. Breede, USMC
Deputy Director of Intelligence
United States Marine Corps
Room 3233 Navy Annex, Federal Building No. 2

Commander John Williams
G-OIS
United States Coast Guard
Room 3208 Coast Guard Headquarters
2100 2nd Street, SW
Washington, D.C. 20593

UNCLASSIFIED

Mr. James H. Taylor
Executive Director
Central Intelligence Agency
Room 7E12 Headquarters

Mr. Francis J. McNeil
Acting Director, Bureau of Intelligence and Research
Department of State
Room 6531 Main State


Ms. Mary C. Lawton
Counsel for Intelligence Policy
Office of Intelligence Policy and Review
Department of Justice
Room 6325 Main Justice

Mr. Douglas P. Mulholland
Special Assistant to the Secretary
(National Security)
Department of the Treasury
Room 2049 Main Treasury

Mr. Robert Gallagher
Office of Intelligence Liaison
Department of Commerce
Room 6854 Main Commerce

Mr. Martin J. Dowd
Acting Director, Office of Safeguards and Security
Department of Energy
DP-34.1, Room E369 Germantown

Mr. Steven Garfinkel
Director, Information Security Oversight Office
Room 6046 GSA Headquarters


Chairman, DCI Information Handling Committee

STAT

STAT

UNCLASSIFIED

~~SECRET~~

TERMS OF REFERENCE FOR 1987 NATIONAL ASSESSMENT OF THE
HOSTILE INTELLIGENCE THREAT AND US COUNTERMEASURES

All contributions to this year's national assessment should be prepared as new statements that stand alone and provide complete, current, and accurate pictures of the subject addressed. They should not deal only with changes that have occurred since the previous assessment. Graphics may be included if they contribute to the clarity of the presentation.

As indicated on the schedule appended to these terms of reference, the cut-off date for information and inputs to the assessment is 1 June 1987. This should make the information used as the basis for this year's assessment as current as possible at the time of publication. Inputs can be updated throughout the drafting process. Early submissions would be very much appreciated.

An executive summary of the assessment will be published separately. It will contain principal findings and recommendations, as well as a status report on the implementation of the principal findings of the following two reports published in 1986: the President's Report to the Congress on the Nation's Counterintelligence and Security Countermeasures Plans, Programs, and Capabilities, dated September 1986; and the report of the Select Committee on Intelligence of the United States Senate (SSCI) entitled Meeting the Espionage Challenge: A Review of United States Counterintelligence and Security Programs, dated 7 October 1986.

I. OVERVIEW

A. Authority and Scope

This section will review the authority to conduct the assessment and describe the assessment's scope and purpose.

B. Previous Assessment, President's Report, and SSCI Report

Please report on the status of principal issues and problems highlighted in the previous assessment that apply to your organization. A status report on the concerns reflected in the reports by the President and the SSCI mentioned above will be compiled by this office. It will be based on inputs from the Interagency Group for Counterintelligence (IG/CI); the Interagency Group for Countermeasures (Policy) [IG/CM(P)]; and the Interagency Group for Countermeasures (Technical) [IG/CM(T)].

C. Principal Findings

This section will summarize the principal findings derived from the sections which follow. It will describe succinctly the foreign intelligence threat and measures taken or planned by US agencies with responsibilities in the areas of counterintelligence and/or security countermeasures to neutralize the activities of hostile intelligence services.

~~SECRET~~

II. THE THREAT

Please provide stand-alone evaluations on the following topics.

A. Foreign Intelligence Activities by Services Posing a Threat in the United States

25X1

B. Foreign Intelligence Activities Against US Interests Abroad

This section will deal with activities of foreign intelligence services abroad directed against US diplomatic establishments, US military forces or installations, and NATO. It will include the threat posed by recruitment abroad of Americans, foreign service nationals, or the nationals of countries other than the local country. Also included will be threats abroad from SIGINT, imagery, and other overt and covert technical means employed from land-based sites, aircraft, spaceborne, seaborne, underwater, and so forth. Please report on the countries and categories listed in II-A above.

SECRET

C. Active Measures Against the United States by the Soviets and Others

Please comment on active measures employed by the countries listed in II-A above as follows:

1. In the United States
2. In friendly countries
3. In other countries

III. SPECIFIC TARGETS

Please provide stand-alone evaluations on the following topics.

A. Foreign Collection of US Technology, Including Advanced Weapons and Space Systems

25X1

B. US Strategic and Tactical Military Forces

Please provide information concerning the intelligence efforts by the countries listed in II-A above to collect information on, penetrate, or otherwise affect adversely the effectiveness of US strategic and tactical military forces.

C. US Intelligence Services

Please provide information concerning attempts by the countries listed in II-A above to penetrate US intelligence services in the United States or abroad. Include information concerning similar attempts against foreign services where US interests would be affected.

D. US National Security Policy Structure

Please provide information concerning attempts by countries listed in II-A above to penetrate executive or legislative branch entities, including the National Security Council, the Department of State, Congressional staffs, and so forth.

IV. US ACTIVITIES TO COUNTER THE THREAT

Please provide stand-alone statements on the following topics.

A. US Capability to Collect Information on the Foreign Intelligence Threat

25X1

B. US Capability to Analyze the Foreign Intelligence Threat

1. Mission and scope of counterintelligence analysis centers, including the nature and adequacy of supporting data bases.

2. Interagency cooperation, coordination, and exchange of the product of analysis.

25X1

C. US Capability for Operations Aimed at Neutralizing the Foreign Intelligence Threat

1. Mission and scope of operational elements charged with counterintelligence responsibilities.

2. Interagency cooperation, coordination, and arrangements for operational support.

3. Evaluation of the adequacy of capabilities in the counterintelligence area in relation to the threat from HUMINT as well as SIGINT, imagery, and other technical activities.

4. Evaluation of the adequacy of US capabilities to counter active measures targeted against US interests at home and abroad. Please give

examples of US successes and failures against hostile active measures operations.

D. Effectiveness of US Security Countermeasures Programs, Policies, and Initiatives

Please report on the following categories of information for the numbered topics listed below that apply to your organization.

- o Organizational structure;
- o Governing authorities;
- o What is being principally accomplished;
- o Effectiveness and shortfalls.

1. Personnel Security
2. Physical Security
3. Operations Security(OPSEC)
4. Information/Document Security
5. Communications Security (COMSEC)
6. Computer Security (COMPUSEC)
7. Industrial Security
8. Emanations Security (TEMPEST)
9. Technical Security Countermeasures (TSCM)
10. Foreign Ownership, Control, and Influence (FOCI)
11. National Defense Disclosure Policy
12. Technology Transfer Controls
13. Security Awareness
14. Effect of Leaks

E. Integration of Counterintelligence and Security Countermeasures

Please assess the overall effectiveness of US efforts to integrate counterintelligence and security countermeasures. Include comments on balancing priorities among counterintelligence and security countermeasures disciplines in regard to the allocation of resources.

V. FUTURE DEVELOPMENTS

Please comment on the capabilities and targeting of US interests expected from the countries listed in II-A in the near term and within five years or so. Report also on developments in the capabilities of the United States and its allies which may benefit or detract from our ability to deal with the threat in the near term and beyond.

VI. RECOMMENDATIONS FOR IMPROVEMENTS IN US COUNTERINTELLIGENCE AND SECURITY COUNTERMEASURES

The recommendations called for here will appear only in the separately published executive summary. Please submit recommendations on the following topics.

- A. Collection
- B. Analysis
- C. Operational Capabilities
- D. Security Countermeasures

25X1

DRAFT AND PUBLICATION SCHEDULE
1987 NATIONAL ASSESSMENT
OF THE
HOSTILE INTELLIGENCE THREAT AND US COUNTERMEASURES

Draft TOR distributed	December 1986
TOR meeting and final TOR distribution	January 1987
Community inputs due	1 June 1987
Initial draft out	17 August 1987
Community comments due	16 September 1987
Coordination draft out	2 October 1987
Community comments due	16 October 1987
Final draft out	2 November 1987
Publication	30 November 1987

UNCLASSIFIED